

## Message Text

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ACTION NEA-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-03 H-02

INR-07 L-02 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

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R 170714Z MAY 75

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC 9270

C O N F I D E N T I A L SECTION 1 OF 2 ANKARA 3936

EO 11652 GDS

TAGS: CENTO, OCON

SUBJECT: DRAFT COPY OF THE SECRETARY GENERAL'S OPENING  
REMARKS TO THE CENTO COUNCIL OF MINISTERS

THE FOLLOWING IS THE DRAFT OF THE OPENING REMARKS TO  
BE MADE BY THE CENTO SECRETARY GENERAL AT THE COUNCIL  
OF MINISTERS' CLOSED PLENARY SESSION, 11:30 A.M., MAY 22.  
THIS REPORT ACCOMPANIES THE SECRETARY GENERAL'S WRITTEN  
REPORT TO THE MINISTERS, CENTO DOCUMENT C/22/D5.  
BEGIN TEXT: EXCELLENCIES,

MY ANNUAL REPORT HAS ALREADY BEEN CIRCULATED AND  
PROVIDES A REVIEW OF DEVELOPMENTS IN THE GENERAL REGIONAL  
AREA AND OF WHAT HAS BEEN DONE BY THE ORGANIZATION IN THE LAST  
YEAR. IN INTRODUCING THIS REPORT I SHOULD LIKE FIRSTLY TO MENTION  
BRIEFLY THE HIGHLIGHTS; SECONDLY TO SEEK YOUR VIEWS AS TO WHAT  
MIGHT BE DONE IN THE FUTURE, AND THIRDLY TO PROPOSE CERTAIN  
RESOLUTIONS WHICH THIS COUNCIL MIGHT ADOPT.

IN THE POLITICAL FIELD IT IS A SOURCE OF GREAT HAPPINESS  
FOR US THAT THE MISUNDERSTANDINGS BETWEEN IRAN AND IRAQ WHICH  
EXISTED FOR A LONG TIME ARE NOW OVER THROUGH THE SAGACITY OF  
HIS IMPERIAL MAJESTY THE SHAHANSHAH ARYAMEHR, AND THE UNDER-  
STANDING SHOWN BY HIS EXCELLENCY THE VICE-PRESIDENT OF IRAQ.  
THE AGREEMENT SIGNED HAS PAVED THE WAY TO FRIENDLY RELATIONS  
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BETWEEN THE TWO COUNTRIES.

THE PAST YEAR HAS WITNESSED THE RESILIENCE OF TURKISH DEMOCRATIC INSTITUTIONS WHEN FOR SO MANY MONTHS THEY WERE SEVERELY PUT TO THE TEST. UNFORTUNATELY, HOWEVER, DURING THE SAME PERIOD DIFFERENCES AROSE BETWEEN TURKEY AND THE UNITED STATES, BOTH MEMBERS OF OUR ALLIANCE. SO FAR THESE HAVE BEEN ON BILATERAL BASIS AND HAVE NOT AFFECTED THEIR MEMBERSHIP OF CENTO. IT IS OUR SINCERE HOPE THAT THESE DIFFERENCES WILL BE SPEEDILY SETTLED.

WE ARE GRATIFIED TO NOTE THAT THE UNITED STATES HAS LIFTED THE ARMS EMBARGO THAT IT HAD IMPOSED ON PAKISTAN. SO FAR THE RESUMPTION OF ARMS TO PAKISTAN IS ON A CASE-BY-CASE CASH PAYMENT BASIS AND WE HOPE THAT THE UNITED STATES WILL SOON SEE A WAY TO RENEWING ITS MILITARY ASSISTANCE TO PAKISTAN. WE WERE ALSO HAPPY TO SEE PAKISTAN (FOR THE FIRST TIME SINCE 1962) HOST OUR 1974 ANNUAL MIDLINK NAVAL EXERCISE AND ALSO HOST, AFTER MORE THAN A DECADE, THE MILITARY COMNXXE MEETING AGAIN. HOWEVER, THIS HAS RESULTED IN PAKISTAN PFG SEVERELY SUBJECTED TO BOTH DIRECT AND INDIRECT PRESSURES. IT IS THEREFORE, IN MY OPINION, NECESSARY FOR THE OTHER MEMBERS OF THE ALLIANCE TO TAKE COGNIZANCE OF PAKISTAN'S SITUATION.

HOWEVER THE SOVIET SPONSORED SUBVERSIVE EFFORTS AGAINST THE REGIONAL MEMBER COUNTRIES CONTINUED AS IN THE PREVIOUS YEAR. THIS WAS PARTICULARLY EVIDENT IN THE EVENTS THAT TOOK PLACE IN PAKISTAN. DURING THE PERIOD UNDER REVIEW THERE WAS AMPLE EVIDENCE OF A CONTINUED SOVIET ARMAMENT PROGRAMME, INCREASE OF ITS NAVAL STRENGTH IN THE INDIAN OCEAN, FURTHER DEVELOPMENT OF ITS TIES WITH INDIA AND AFGHANISTAN AND ITS SUPPORT OF SUBVERSIVE RADIO BROADCASTS AND OTHER ACTIVITIES. WITH THOSE DEVELOPMENTS IN THE REGION IT IS IMPERATIVE THAT GREAT ATTENTION IS PAID TO THE SOVIET MOVES AND POSITIVE STEPS TAKEN TO COUNTER THEM.

IN THE POLITICAL REALM, DURING THE PERIOD UNDER REVIEW, WE WERE SEIZED OF THE PAPER ENTITLED "POLITICAL GUIDANCE FOR MILITARY PLANNING". THE MEMBER GOVERNMENTS HAVE SO FAR BEEN UNABLE TO REACH A CONSENSUS BECAUSE OF THE COMPLEXITIES OF THE STUDY. IN THE CIRCUMSTANCES, I REQUEST THE COUNCIL TO REAFFIRM THE NEED FOR THIS PAPER AND ENDORSE

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MY SEARCH FOR A SOLUTION BY ASKING THE COUNCIL OF DEPUTIES, THROUGH THE AD HOC POLITICAL WORKING GROUP, TO PURSUE THE MATTER FURTHER.

SINCE THE INCEPTION OF THE ALLIANCE AND THE SUBSEQUENT TRANSFER OF THE HEADQUARTERS FROM BAGHDAD TO ANKARA, THE SECRETARIAT OF THE CENTO TREATY ORGANIZATION SEEMS TO HAVE EXPANDED IN A HAPHAZARD MANNER. AN ATTEMPT WAS MADE AT SOME

KIND OF REORGANIZATION DURING 1968 BUT DID NOT MATERIALLY ALTER THE SET-UP OF THE SECRETARIAT. THE SECRETARY GENERAL, IN HIS ANNUAL REPORT TO THE COUNCIL OF MINISTERS IN 1974 THEREFORE SUGGESTED, AND THE MINISTERS APPROVED, THAT HE BE EMPOWERED TO REORGANIZE THE SECRETARIAT WITH A VIEW TO MAKING IT MORE RESPONSIVE TO THE CHANGING CIRCUMSTANCES. CONSEQUENTLY, HE REQUESTED THE COUNCIL OF DEPUTIES TO PROVIDE AN EXPERT FROM EACH MEMBER COUNTRY, WHO AS A GROUP WOULD SUBMIT A REPORT ON THE REORGANIZATION OF THE SECRETARIAT. I AM HAPPY TO INFORM YOUR EXCELLENCIES THAT THE TASK HAS NOT BEEN TAKEN IN HAND.

IN THE ECONOMIC FIELD, THE ADVANCE OF CENTO'S REGIONAL MEMBERS HAS RESULTED IN A VERY DIFFERENT SET OF CIRCUMSTANCES TODAY THAN WHEN CENTO WAS ESTABLISHED 20 YEARS AGO. WHEREAS BASIC INFRASTRUCTURE, SUCH AS NEW HIGHWAY CONSTRUCTION, NEW RAIL LINES, NEW COMMUNICATIONS LINKS, NEW PORT FACILITIES, WERE OF FOREMOST NEED 20 YEARS AGO, TODAY A BASIC REGIONAL INFRASTRUCTURE EXISTS. CENTO'S ECONOMIC PROGRAMMES HAVE RIGHTLY EVOLVED HAND IN HAND WITH THE CHANGING ECONOMIC STRUCTURE OF THE REGION. JUST AS CENTO SHOULD HAVE CONCENTRATED 20 YEARS AGO IN MEETING BASIC INFRASTRUCTURAL NEEDS, SO TODAY IT IS RIGHT THAT IT SHOULD RESPOND TO THE TECHNOLOGICAL REQUIREMENTS THAT MUST BE MET IF THE REGIONAL MEMBERS ARE TO CONTINUE THEIR ECONOMIC ADVANCE.

OUR EFFORTS IN RECENT YEARS HAVE BEEN DIRECTED TO THIS END. DURING THIS PAST YEAR WE HAVE BEEN SUPPORTING AS OF PRIMARY IMPORTANCE THE NATIONAL GOALS OF INCREASING FOOD PRODUCTION AND RAISING AGRICULTURAL PRODUCTIVITY. OUR OTHER AREA OF PRIORITY IMPORTANCE HAS BEEN IN SUPPORTING UPGRADING OR MODERNIZATION OF EARLIER INFRASTRUCTURAL PROJECTS OF CENTO. THE SPECIAL DETAILS OF THESE AND OTHER OF CENTO ECONOMIC EFFORTS ARE ADEQUATELY DESCRIBED IN THE REPORTS SUBMITTED TO CONFIDENTIAL

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THE MINISTERIAL COUNCIL. FOR THIS REASON I SHALL NOT ADD A VERBAL DESCRIPTION, FOR THERE ARE OTHER MATTERS THAT I WISH TO TAKE UP WITH YOU.

I AM PARTICULARLY REFERRING TO THE RESOLUTION OF THE MINISTERIAL COUNCIL OF TWO YEARS AGO CALLING THE ATTENTION OF "MEMBER GOVERNMENTS TO THE URGENT NEED FOR IDENTIFYING NEW AREAS OF ECONOMIC COOPERATION AND THEIR FINANCING IN ORDER TO RAISE THE LEVEL AND INCREASE THE ECONOMIC FRAMEWORK OF CENTO". WE CAN, I BELIEVE, REGARD THE TASK OF ASSISTING TECHNOLOGICAL TRANSFERS TO MEET THE NEEDS OF THE REGIONAL CENTO MEMBERS AS THE GENERAL AREA FOR INCREASED ACTIVITY: THE CENTO MEMBERS HAVE NOT, SO FAR, IDENTIFIED SPECIFIC NEW PROJECT ACTIVITY TO ACCOMPLISH THIS OBJECTIVE. I WOULD LIKE NOW TO DESCRIBE HOW I PROPOSED THAT CENTO MOVE INTO NEW AREAS OF ECONOMIC COOPERATION

AND TO REQUEST YOUR SUPPORT ESPECIALLY IN THOSE ACTION THAT  
MUST HAVE UNINHIBITED BACKING FROM GOVERNMENTAL BUREAUCRACIES.

FIRST THE ECONOMIC COMMITTEE REQUESTED A SECRETARIAT  
REPORT BY AUGUST 15 SUMMARISING NATIONAL DEVELOPMENT PRIORITIES  
AS A BASIS FOR DEFINING POSSIBLE PROJECTS OF ECONOMIC COOPER-  
ATION. TO ACCOMPLISH THIS THE SECRETARIAT MUST HAVE NATIONAL  
DEVELOPMENT INFORMATION FROM EACH OF THE REGIONAL COUNTRIES.  
WE MUST ALSO HAVE EXPERT CONSULTANTS FROM EACH OF THE NON-  
REGIONAL MEMBERS. WE HAVE SUBMITTED BOTH OF THESE REQUIREMENTS  
TO CENTO MEMBERS AS THE ECONOMIC COMMITTEE REQUESTED, AND I NOW  
ASK YOUR ENDORSEMENT OF MY INTENTION THAT BOTH CONSULTANTS AND  
NATIONAL DEVELOPMENT DATA BE AVAILABLE TO US BY JUNE 15.

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INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-03 H-02

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R 170714Z MAY 75

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC 9271

C O N F I D E N T I A L SECTION 2 OF 2 ANKARA 3936

SECONDLY, AS WE MOVE INTO NEW SPECIFIC AREAS OF ECONOMIC  
COOPERATION I WOULD LIKE TO SEE CENTO CONCENTRATING ON DIRECTLY  
PRODUCTIVE OR DIRECTLY APPLICABLE ACTIVITIES AND LESS ON  
CONFERENCES AND SEMINARS. I WOULD LIKE TO SEE CENTO'S  
PROGRAMMES LESS REMOTE FROM SPECIFIC ACTION AND CLOSER TO ACTUAL  
PROBLEMS AND OUR TRAINING AND EDUCATION PROGRAMMES AIMED AT  
ACQUISITION OF DIRECTLY APPLICABLE SKILLS. I RECOGNIZE THE  
VALUE OF WELL-PREPARED CONFERENCES ON CRITICAL TECHNICAL SUBJECTS  
AS A MEANS OF ACCOMPLISHING THE TECHNOLOGICAL TRANSFERS THAT  
ARE THE PRINCIPAL TASK FOR CENTO'S PROGRAMME: EVEN SO, I  
BELIEVE A DIFFERENT BALANCE BETWEEN CONFERENCES AND OTHER  
ACTIVITIES, AND BETWEEN SCIENTISTS MEETINGS AND SCIENTIFIC  
RESEARCH, IS CALLED FOR AT THE PRESENT TIME. ACTUALLY CENTO

HAS A MARVELLOUS INSTRUMENTALITY FOR ACCOMPLISHING TRANSFERS OF TECHNOLOGY FROM THE NON-REGIONAL COUNTRIES AS WELL AS WITHIN THE REGION, BUT THE PURE POTENTIALITY OF THE MULTILATERAL TECHNICAL COOPERATION FUND, HAS NEVER BEEN REALISED FOR THIS PURPOSE. THERE IS A NEED FOR IT, ESPECIALLY TO BRING ABOUT MORE EFFICIENT USAGE OF THE INFRASTRUCTURAL PROJECTS THAT CENTO COMPLETED IN ITS EARLIER YEARS.

FINALLY, I AM VERY MUCH IMPRESSED BY THE PERIPHERAL AND DISTINCTLY SUPPLEMENTAL ROLE OF CENTO SO FAR AS THE REGIONS PRINCIPALS LINES OF ECONOMIC ACTIVITY ARE CONCERNED. FOR MAXIMUM RELEVANCE CENTO'S ECONOMIC PROGRAMME MUST COMPLEMENT AND REINFORCE PRIORITY PLANS OF NATIONAL INSTITUTIONS; IT SHOULD

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ALSO FUNCTION IN COORDINATION AND CONFORMITY WITH EFFORTS OF THE RCD AND WITH THE VITALLY IMPORTANT BILATERAL ARRANGEMENTS AMONG CENTO'S MEMBERS. THUS, IN FORMULATING AND ADMINISTERING CENTO'S ECONOMIC PROGRAMME MY AIM WILL BE SUPPORT THE NATIONAL ECONOMIES AND TO STRENGTHEN THE TIES OF COOPERATION AMONG THE MEMBER COUNTRIES IRRESPECTIVE OF THE INSTITUTIONAL INSTRUMENTALITY THAT MAY BE INVOLVED.

YOU HAVE BEFORE YOU THE MILITARY COMMITTEE REPORT.

THE EXCHANGE OF AIR DEFENSE INFORMATION BETWEEN IRAN AND NATO HAS BEEN UNDER DISCUSSION AND NEGOTIATION FOR A NUMBER OF YEARS. SIGNIFICANT PROGRESS WAS MADE IN REACHING AGREEMENT ON THIS EXCHANGE AT A CONFERENCE HELD IN 1974. SENIOR DELEGATES FROM IRAN, TURKEY, NATO AND CENTO REACHED AGREEMENT ON ALL RELEVANT POINTS PERTAINING TO THE EXCHANGE OF AIR DEFENSE INFORMATION BETWEEN IRAN AND NATO. TURKEY HAS RATIFIED THESE AGREEMENTS SUBJECT TO NATO RATIFICATION. HOWEVER, NATO AND IRAN HAVE YET TO RATIFY THE AGREEMENTS AND IRAN HAS EXPRESSED RESERVATIONS REGARDING THE BASIS AND TIMINGS OF EXCHANGES. THE MILITARY COMMITTEE AGREED THAT THE CHIEF OF STAFF, COMBINED MILITARY PLANNING STAFF, SHOULD VISIT TEHRAN TO ATTEMPT TO RESOLVE THIS PROBLEM; AND UPON RECEIPT OF THE NATO RATIFICATION, THE VISIT WILL BE MADE.

CENTO-NATO LIAISON ACTIVITIES HAVE CONTINUED TO INCREASE BETWEEN THE TWO ALLIANCES. OF PARTICULAR NOTE WAS THE INCREASE IN THE PARTICIPATION BY SENIOR MILITARY STAFF REPRESENTATIVES OF THE TWO ALLIANCES IN ONE ANOTHER'S MILITARY ACTIVITIES. THE SCOPE OF THESE ACTIVITIES WAS CONSIDERABLY LARGER THAN IN PAST YEARS.

THE 1974 CENTO COMBINED MILITARY EXERCISE PROGRAMME WAS CARRIED OUT AS PLANNED WITH THE FULL PARTICIPATION OF ALL MEMBER COUNTRIES. DURING CENTO'S ANNUAL MARITIME EXERCISE

ALMOST DOUBLE THE NUMBER OF SHIPS PARTICIPATED THAN IN 1973, INDEED THIS WAS THE LARGEST EXERCISE EVER HELD IN THE INDIAN OCEAN. LIKEWISE THE 1974 AIR DEFENCE EXERCISE WAS THE LARGEST CENTO HAS EVER HELD. CENTO'S BIENNIAL GROUND FORCE COMMAND POST EXERCISE CONTINUED WITH THE DEVELOPMENT OF CONTACT BETWEEN THE GROUND FORCES OF IRAN AND TURKEY AND IN ADDITION WAS CONFIDENTIAL

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EXPANDED TO INCLUDE FOR THE FIRST TIME IRAN-PAKISTAN COOPERATION. LIKEWISE THE COMPREHENSIVE CENTO PROFESSIONAL DEVELOPMENT PROGRAMME FOR 1974 WAS EXECUTED AS PLANNED AND THE 1975 PROGRAMME IS PROCEEDING IN A SATISFACTORY MANNER.

I THINK IT IS CLEAR THAT CENTO IS CONTINUING TO MAKE SIGNIFICANT PROGRESS BOTH ECONOMICALLY AND IN TERMS OF MILITARY COOPERATION IN PROVIDING AN ATMOSPHERE OF SECURITY AND STABILITY IN THE REGION.

SO FAR AS CONCERNS THE PUBLIC IMAGE OF CENTO, IT SEEMS TO ME THAT SOME EVIDENCE OF THE REVITALIZATION OF THE ORGANIZATION IS DESIRABLE. PUBLIC OPINION IN OUR COUNTRIES MAY QUERY THE CONTINUED VALUE OF PACTS AND AGREEMENTS AFTER THE LENGTH OF TIME THAT, FOR EXAMPLE, CENTO AND NATO HAVE BEEN IN EXISTANCE. I FOR ONE WELCOME THE REASSURANCE GIVEN EARLIER THIS MONTH BY THE PRESIDENT OF THE UNITED STATES THAT AMERICAN WANTED HER FRIENDS TO KNOW THAT SHE WOULD STAND BY THEM AND WANTED ANY POTENTIAL ADVERSARIES TO KNOW THAT SHE WOULD STAND UP TO THEM.

PUBLIC OPINION DOES NOT, I THINK, APPRECIATE THE DETERRENT VALUE OF PACTS SUCH AS CENTO AND THE FACT THAT, IN SPITE OF DIFFICULTIES THAT HAVE RISEN FROM TIME TO TIME BETWEEN MEMBERS OF THE ORGANIZATION, OUR AGREEMENT HAS STOOD THE TEST OF TIME AND SURVIVED THE STRAINS OF DIFFERING NATIONAL ASPIRATIONS BECAUSE WE ALL APPRECIATE THAT UNIHVBVBRINGS IN ITS TRAIN THE MEANS OF GREATER MUTUAL HELP AND DEVELOPMENT AND (#) IS LOST WITHOUT UNITY.

AS I HAVE ALREADY POINTED OUT SINCE TAKING UP OFFICE AS SECRETARY GENERAL, IT IS ESSENTIAL FOR THE CONTINUED HARMONIOUS WELL-BEING OF THE CENTO ALLIANCE THAT THE TENETS OF OUR ACTIVITIES SHOULD BE REVIEWED AND UP-DATED TO ENSURE THAT OUR ALLIANCE CONTINUES TO GATHER STRENGTH AND MOMENTUS TOWARD OUR MUTUAL AIMS OF STABILITY, SOLIDARITY AND COOPERATION.

TO ACHIEVE THIS AIM - WHICH IS IN ACCORD WITH THAT PROPOSED AND AGREED BOTH IN TEHRAN IN 1973 AND WASHINGTON IN 1974 - I CONSIDER IT ESSENTIAL THAT URGENT CONSIDERATION BE GIVEN TO THE ALLOCATION OF GREATER EMPHASIS TO THE WIDENING CONFIDENTIAL

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OF OUR CULTURAL AND PUBLIC RELATIONS ACTIVITIES. THE ALLOCATION OF FUNDS FOR THIS PURPOSE HAS REMAINED ALMOST UNCHANGED IN REAL TERMS FOR THE PAST 15 YEARS, AND TAKING INTO ACCOUNT INFLATION OVER THE PERIOD, AND THE VASTLY DISPROPORTIONATE INCREASES IN PRINTING COSTS, ACCOMMODATION CHARGES AND TRAVEL EXPENDITURE, THE ACTIVITIES OF THE PUBLIC RELATIONS DIVISION HAVE BEEN SEVERELY CURTAILED BY THE FINANCIAL STRINGENCY ENFORCED UPON THEM.

THIS I CONSIDER THAT A GREAT DEGREE OF EMPHASIS IN OUR PUBLIC RELATIONS PROGRAMME SHOULD NOW BE DIRECTED TOWARDS THE DEVELOPMENT OF CULTURAL TIES AND THE MUTUAL INTERCHANGE OF JOURNALISTS, STUDENTS, POST-GRADUATES, ARTISTS AND MUSICIANS OF OUR REGIONAL COUNTRIES, AND ALSO TO WIDENING OF CULTURAL INVOLVEMENT WITH THE NON-REGIONAL COUNTRIES.

THIS CHANGE OF EMPHASIS WOULD UNDOUBTEDLY FURTHER THE KNOWLEDGE OF OUR PEOPLES IN THE TRADITIONS AND MODERN ACHIEVEMENTS OF THE MEMBER COUNTRIES, AND BY PROPERLY PUBLICISING OUR ENDEAVOURS IN THIS AREA AND THE BENEFITS BOTH TO OUR ALLIANCE AND TO THE CONTINUED PROGRESS OF THE ARTS IN OUR COUNTRIES WOULD BE ENSURED.

DESPITE ITS VERY RESTRICTIVE BUDGET, THE PUBLIC RELATIONS DIVISION HAS IN FACT MANAGED TO PROJECT THE CENTO VIEWPOINT AND PUBLICISE ITS ACTIVITIES WITH A MARKED DEGREE OF SUCCESS DURING THE PAST YEAR. ON THE ASSUMPTION THAT THE NECESSARY FINANCIAL BACKING CAN BE MADE AVAILABLE, IT IS PLANNED THAT THIS SUCCESS WILL BE REINFORCED DURING THE FORTHCOMING YEAR.

AS REGARDS THE ECONOMIC ACTIVITIES OF CENTO, I PROPOSE THAT THE COUNCIL SHOULD ADOPT THE RESOLUTION CIRCULATED AS COUNCIL DOCUMENT NO. ----- IN ORDER TO GIVE THE ECONOMIC PROGRAMME GREAT EFFECT. END TEXT.

(NOTE: THE SECRETARY GENERAL'S OPENING REMARKS ARE NOT BEING RELEASED TO THE DELEGATIONS BY THE SECRETARIAT. THIS COPY WAS PROVIDED BY A U.S. MEMBER OF THE SECRETARIAT.)  
MACOMBER

NOTE BY OC/T: ANKARA 3936/2 (#) OMISSION CORRECTION TO FOLLOW. CONFIDENTIAL  
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